

**FILED**  
**04-22-2025**  
**Anna Maria Hodges**  
**Clerk of Circuit Court**  
**2025CF001904**  
**Honorable Jonathan**  
**Richards-30**  
**Branch 30**

**STATE OF WISCONSIN      CIRCUIT COURT      MILWAUKEE COUNTY****STATE OF WISCONSIN**

Plaintiff,

DA Case No.: 2025ML009846

Court Case No.:

vs.

**CRIMINAL COMPLAINT**

CARR, AISHA D  
3336 NORTH BARLETT AVENUE  
MILWAUKEE, WI 53211  
DOB: 10/02/1987

**Defendant(s).***For Official Use*

THE BELOW NAMED COMPLAINANT BEING DULY SWORN, ON INFORMATION AND BELIEF STATES THAT:

**Count 1: CAMPAIGN FINANCE - INTENTIONALLY FILE FALSE REPORT OR STATEMENT**

The above-named defendant on or about Sunday, February 28, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally prepare or submit a false report to a filing officer under Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1201 and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Count 2: FORGERY (UTTERING)**

The above-named defendant on or about Sunday, February 28, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did utter as genuine a forged object, to wit: a writing whereby legal rights or obligations are created, knowing it to have been thus falsely made, contrary to sec. 943.38(2), 939.50(3)(h) Wis. Stats.

Upon conviction for this offense, a Class H Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than six (6) years, or both.

**Count 3: CAMPAIGN FINANCE - INTENTIONALLY FILE FALSE REPORT OR STATEMENT**

The above-named defendant on or about Thursday, April 1, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally prepare or submit a false report to a filing officer under Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1201 and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Count 4: FORGERY (UTTERING)**

The above-named defendant on or about Thursday, April 1, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did utter as genuine a forged object, to wit: a writing whereby legal rights or obligations are created, knowing it to have been thus falsely made, contrary to sec. 943.38(2), 939.50(3)(h) Wis. Stats.

Upon conviction for this offense, a Class H Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than six (6) years, or both.

**Count 5: CAMPAIGN FINANCE - INTENTIONALLY FILE FALSE REPORT OR STATEMENT**

The above-named defendant on or about Tuesday, August 10, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally prepare or submit a false report to a filing officer under Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1201 and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Count 6: FORGERY (UTTERING)**

The above-named defendant on or about Tuesday, August 10, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did utter as genuine a forged object, to wit: a writing whereby legal rights or obligations are created, knowing it to have been thus falsely made, contrary to sec. 943.38(2), 939.50(3)(h) Wis. Stats.

Upon conviction for this offense, a Class H Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than six (6) years, or both.

**Count 7: CAMPAIGN FINANCE - INTENTIONALLY ACCEPT UNLAWFUL DISBURSEMENT**

The above-named defendant on or about Monday, March 1, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally receive anything of value or any promise or pledge thereof, constituting a disbursement made or obligation incurred contrary to Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1208(1) and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Count 8: CAMPAIGN FINANCE - INTENTIONALLY ACCEPT UNLAWFUL DISBURSEMENT**

The above-named defendant on or about Monday, February 1, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally receive anything of value or any promise or pledge thereof, constituting a disbursement made or obligation incurred contrary to Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1208(1) and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Count 9: CAMPAIGN FINANCE - INTENTIONALLY ACCEPT UNLAWFUL DISBURSEMENT**

The above-named defendant on or about Thursday, April 1, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally receive anything of value or any promise or pledge thereof, constituting a disbursement made or obligation incurred contrary to Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1208(1) and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Count 10: CAMPAIGN FINANCE - INTENTIONALLY ACCEPT UNLAWFUL DISBURSEMENT**

The above-named defendant on or about Saturday, May 1, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally receive anything of value or any promise or pledge thereof, constituting a disbursement made or obligation incurred contrary to Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1208(1) and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Count 11: CAMPAIGN FINANCE - INTENTIONALLY ACCEPT UNLAWFUL DISBURSEMENT**

The above-named defendant on or about Tuesday, June 1, 2021, at 200 East Wells Street, in the City of Milwaukee, Milwaukee County, Wisconsin, did intentionally receive anything of value or any promise or pledge thereof, constituting a disbursement made or obligation incurred contrary to Chapter 11 of the Wisconsin Statutes where the intentional violation does not involve a specific figure or the intentional violation concerns a figure which exceeds \$100 in amount or value, contrary to sec. 11.1208(1) and 11.1401(1)(b), 939.50(3)(i) Wis. Stats.

Upon conviction for this offense, a Class I Felony, the defendant may be fined not more than Ten Thousand Dollars (\$10,000), or imprisoned not more than three (3) years and six (6) months, or both.

**Probable Cause:**

Complainant is an Investigator with the Milwaukee County District Attorney's Office and bases this complaint upon an investigation he took part in as well as witness interviews and documentary evidence.

## Overview<sup>1</sup>

The investigation revealed that Aisha Carr ran for and was elected to Milwaukee Public School (MPS) Board Director serving District 4. She was first elected as a Director in April of 2021 and held that position until her resignation in May of 2024. She previously ran for school board in 2017 but lost. As a director for MPS in Milwaukee, Carr is a member of the Board of Supervisors, which is tasked with setting education priorities and objectives, management of school district, establish schools and districts, handling matters dealing with the maintenance and improvements of the public school buildings, and budgeting, among other matters.<sup>2</sup> This is in addition to living in the district they were elected to represent.<sup>3</sup> Carr became a candidate for District 4 and filed a Campaign Finance Registration Statement which was claimed that the campaign had a treasurer by the name of LM and that a campaign depository account was created at Wells Fargo Bank.

During an investigation which showed that Carr allegedly committed misconduct in office and a subsequent investigation that showed Carr allegedly committed FoodShare benefit fraud, her bank records and campaign finance documents were reviewed. That review showed that Carr committed the crime of unauthorized use of the personally identifying information of LM as LM never agreed to be treasurer nor signed the form Carr submitted with LM as treasurer. It was also discovered that as an individual holding local office, Carr was a candidate under Wis. Stat. §11.0101(1)(c). Her candidate committee was the committee authorized to receive contributions and make disbursements to bring about her election. See Wis. Stat. § 11.101(2). This committee was named Aisha Carr for Milwaukee and was controlled by Carr. Carr was required to file campaign finance reports (CFRs). Those campaign finance reports were false as they contained inaccurate information regarding her campaign account balances and her disbursements. She was the person who signed and submitted those forms she was the only signer on all the bank accounts reviewed. The review also showed that Carr misappropriated funds that belonged to her campaign by using those funds for her personal expenses and expenses not related to her campaign. Some of these behaviors would have been after she was elected to and became a public officer. As a result, the defendant committed various campaign finance crimes and forgery. Also, the defendant would have used campaign funds for personal expenses which would make them theft and used the personal identifying information of another without that person's authorization, to make that person the treasurer on her campaign. This complaint charges one count of forgery for the CFRs filed in February one for the CFR filed in April and one for the CFR filed in August, all in 2021. As well as one count for each of those CFRs of intentionally filling a false report. Further, one count of illegal distribution is charged for each month of February to June, as representative of the 250 plus unreported distributions that were discovered.

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<sup>1</sup> This complaint alleges a continuing course of theft, occurring from 2020 to 2024. Wisconsin Statute § 971.36 allows these thefts to be prosecuted as a single crime because the property belonged to a single owner and the thefts were committed as part of a single deceptive scheme. Wis. Stat. § 971.36(3)(a). In alleging a continuing offense, it is sufficient to "allege generally a theft of property to a certain value committed between certain dates, without specifying any particulars." Wis. Stat. § 971.36(4). Further, the offense is not completed until the last act is completed and thus the statute of limitations does not begin to run until that time. See *State v. Elverman*, 2015 WI App 91, § 30, 32, 367 Wis. 2d 126, 876 N.W.2d 511.

In addition, the charges here are being charged as representative of the course of conduct that occurred. If there is an objection, the State would reserve the right to charge a separate crime for every single campaign finance violation that occurred.

<sup>2</sup> Wis. Chap 119 describes some of the duties of school board directors.

<sup>3</sup> Wis. Chap 119 also creates a specific at large member that represents .

## Campaign Finance Rules and Registration

As an individual holding local office, Carr was a candidate under Wis. Stat. §11.0101(1)(c). Her candidate committee was the committee authorized to receive contributions and make disbursements to bring about her election. See Wis. Stat. § 11.0101(2). This committee was named Aisha Carr for Milwaukee and was controlled by Carr. Carr was required to file campaign finance reports (CFRs), which must include all contributions received, disbursements made, and obligations incurred during the report period. See Wis. Stat. § 11.0103(1) and (3)(a). These CFRs are filed with the filing officer, meaning “the commission, board of election commissioners or official assigned to a committee of conduit under s. 11.0102.” Wis. Stat. § 11.0101(10)(14).<sup>4</sup> Contributions include any “gift, subscription, loan, advance, or transfer of money to a committee.” WIS. STAT. § 11.0101(8)(a)(1). All disbursements from a campaign finance account must be made by negotiable instrument; debit card and cash disbursements are prohibited. See WIS. STAT. § 11.0106. A disbursement includes any expenditures from the committee’s depository account. WIS. STAT. § 11.0101(1)(a)(1).

All finance records must be maintained for a period of not less than three years after the date of the election the candidate participates in. WIS. STAT. § 11.0201(4). CFRs must itemize all contributions (including loans) and disbursements. WIS. STAT. §11.0204(1)(a). If a candidate receives no contributions, makes no disbursements, and incurs no obligations during a reporting period, the candidate may file a “No Activity Report.” WIS. STAT. § 11.0103(3)(d). This report is only authorized where there has been no financial activity on an account and the cash balance remains unchanged.

When a candidate decides to dissolve their committee or determines they will no longer accept contributions, incur obligations, or make disbursements, the candidate must file a termination report indicating a cash balance of zero at the end of the reporting period. WIS. STAT. § 11.0105(1)(a). That report must indicate how any residual funds in the account were disposed of. WIS. STAT. § 11.0105(3).

A candidate for local office may not accept individual contributions exceeding the statutory limits, between \$500 and \$6,000, calculated depending on jurisdiction size multiplied by two cents. See Wis. STAT. §11.1101(1)(h)(2). Any contributions greater than \$100 must be made by negotiable instrument or receipted credit card. See WIS. STAT. § 11.1107. No campaign may accept any anonymous contribution greater than \$10.

Chapter 11 also provides prohibitions on different actions in relation to campaign financing. False CFRs are prohibited. WIS. STAT. § 11.1201. The candidate and campaign are obligated to accurately report all contributions, disbursements, and obligations received, made, and incurred. See WIS. STAT. §§ 11.0103 and 11.0204(1)(a). A campaign may not disburse campaign funds for an individual’s person use, including the candidate’s own personal use. See WIS. STAT. § 11.1208(2)(a).

If a candidate is being investigated or prosecuted with a criminal violation of Chapter 11 or 12, that candidate may establish a defense fund for disbursements supporting the candidate. See WIS. STAT. §11.1301(1). However, no contributions can be used for a “purpose for which a defense fund is authorized . . . unless the person obtains the contributor’s authorization.” WIS. STAT. § 11.1301(2).

A candidate must either designate a campaign treasurer or act as their own treasurer and, in either case, is obligated to comply with the registration and reporting requirements of Chapter 11, subchapter II. See WIS. STAT. §11.0201(1). Either the candidate or the treasurer must certify the correctness of each report. WIS. STAT. § 11.0132(3)(c).

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<sup>4</sup> As of July 1, 2025, the statutes regarding campaign finance reports will require they be filed with the Ethics Commission. Wis. Stat. 11.0102(1). At the time of these offenses, the filings were still required with the filing officer as described. Regardless, the change in filing location has no effect on any of the conduct alleged.



As a result Carr's right to continue to hold public office was created and maintained by her filing her CFRs. If Carr did not comply with these requirements she would not have been allowed to run for office.

### Carr's Campaign Finance Registration and Alleged Unauthorized Use of Identifying Information

In this case Carr filed a Campaign Finance Registration Form listing LM as her campaign treasurer as required by Wis. Stat. §11.0201(1). That form listed the Committee to elect Carr as Aisha Carr for Milwaukee. It also listed Wells Fargo as the Depository Institution that which per Wis. Stat. §11.0201(2) must be where all funds received are deposited.



#### CAMPAIGN FINANCE REGISTRATION STATEMENT STATE OF WISCONSIN

RECEIVED

2021 JAN -5 P 4:17

Note: An amended registration statement must be filed within 10 days of any changes in information.

1. Is this an Amendment? <input checked="" type="checkbox"/> No <input type="checkbox"/> Yes If yes, please enter your committee number:				Committee Number	
<b>SECTION A: GENERAL INFORMATION</b>					
A1. Candidate Committee/Committee/Conduit Name Aisha Carr for Milwaukee			A2. Registrant Type (Choose One) <input checked="" type="checkbox"/> Candidate <input type="checkbox"/> Referendum <input type="checkbox"/> Recall <input type="checkbox"/> Conduit <input type="checkbox"/> Political Action (PAC) <input type="checkbox"/> Independent Expenditure (IEC) <input type="checkbox"/> Political Party <input type="checkbox"/> Legislative Campaign Committee		
A3. Email info@aishacarr.com		A4. Phone (414) 336-7939			
A5. Mailing Address 2819 N. 2nd Street		A6. City Milwaukee		A7. State WI	A8. Zip 53212
<b>Depository Institution Information</b>					
A9. Institution Name Wells Fargo		A10. Street Address 3323 W. Villard Ave		A11. City Milwaukee	A12. State WI
				A13. Zip 53209	
<b>Treasurer/Administrator Information</b>					
A14. Name [REDACTED] Mc[REDACTED]		A15. Email aishacarr.com		A16. Phone 414-916-8401	
A17. Mailing Address 2819 N. 2nd Street		A18. City Milwaukee		A19. State WI	A20. Zip 53212
<b>Other Officers (Optional)</b> <i>Independent and local non-partisan candidates: Indicate by an asterisk (*) which officers are authorized to fill a vacancy in nomination due to death of candidate.</i>					
A21. Name	A22. Title	A23. Email	A24. Phone		
A25. Name	A26. Title	A27. Email	A28. Phone		
<b>Filing Exemption</b> Registrants that will not accept contributions, make disbursements, or incur obligations in an aggregate amount of more than \$2,000 in a calendar year are eligible for exemption from filing campaign finance reports. Exempt status is effective only for the calendar year in which it is granted. Registrants wishing to remain on exempt status must renew each year. Candidates may not claim exemption in the year of their election before the day they appear on the ballot.			<b>A29. Exemption Affirmation</b> <input type="checkbox"/> Yes, this registrant is eligible for exemption <input checked="" type="checkbox"/> No, this registrant is not eligible for exemption		
<b>SECTION B: CANDIDATE COMMITTEES</b>					
B1. Office Sought (include District/Branch) Milwaukee School Board		B2. Political Party Non-partisan		B3. Election Date 4/16/2021	
<b>Candidate Information</b>					
B4. Name Aisha Carr		B5. Email info@aishacarr.com		B6. Phone (414) 336-7939	
B7. Mailing Address 2819 N. 2nd Street		B8. City Milwaukee		B9. State WI	B10. Zip 53212
<b>Second Candidate Committee</b> <i>An individual who holds a state or local elective office may establish a second candidate committee to pursue another state or local office.</i>		B11. Is this your only registered candidate committee in Wisconsin? <input checked="" type="checkbox"/> Yes, this is my only candidate committee in Wisconsin <input type="checkbox"/> No, this is my second candidate committee in Wisconsin			
B12. Other Office Held or Sought (include District/Branch) Only complete B12 if you responded "No" to B11.					
<b>SECTION C: RECALL COMMITTEES</b>					
C1. Name of Official Subject to Recall		C2. Office of Official Subject to Recall		C3. <input type="checkbox"/> Support <input type="checkbox"/> Oppose	

Form: CF-1 (Rev. 11/2018) Prescribed by: STATE OF WISCONSIN, Ethics Commission

On October 8, 2024, Investigator Sarenac contacted LM at the phone number listed for her on the campaign finance registration form. The purpose of the call was to speak with the "Treasurer" to find out which bank was used for Carr's campaign finance bank account because a review of Wells Fargo records for Carr, as will be discussed later, did not show deposits of campaign contributions Carr listed on her CFR as will also be discussed later. Investigator Sarenac initially left a voicemail at the number listed and then received a call back from the same number and caller identified herself as "LM" and acknowledged that she knows Aisha Carr. Investigator Sarenac began to ask about her role in Carr's

campaign, LM said that she had offered to help Carr, but that Carr never contacted her for any help. She went on to say that she never handed out any flyers, never knocked on any doors and had only heard from friends that Carr was elected to the school board.

Sarenac asked LM if she was the "Treasurer" for Carr's campaign, LM was surprised and said she definitely was not. When asked if she was approached by Carr to use her name as possibly being a "Treasurer", LM said that she was not approached and had no role in Aisha Carr's campaign. She described several times that she and Carr had conversations "on the front end" as Carr was just formulating ideas of things that were needed to run.

LM said she had moved out of town about a year after her Mom passed away, in 2021 so she would've moved in 2022. As LM was trying to figure out the last time she spoke with Carr, LM guessed that she hasn't spoke with Carr since about a year or two before Carr got into the Office.

Investigator Sarenac asked LM about helping Carr or having anything to do with the finances of the campaign or if LM knew what bank or banks Carr was using back then. LM never helped with the finances and didn't know which banks Carr was using.

LM described that she met Carr at MPS as they worked at the same school, Madison High school. As LM was remembering that Carr was talking about running for the school board, LM even encouraged her to run saying she was an advocate for the kids. She recalled Carr saying that she was going to go for it when she saw that a seat would come open in her area. "I guess she had to be in a certain location."

LM agreed to view a picture of the second page of the Campaign Finance Registration form in order to view the signature. As she received the photo and began to view the form she said "Ohhhh no no no that's not my signature at all."

Statutes.		
Treasurer/Administrator		
G1. Printed Name <i>Le M</i>	G2. Signature <i>[Redacted]</i>	G3. Date <i>1/5/2021</i>
Candidate (if applicable)		
G4. Printed Name <i>Aisha Carr</i>	G5. Signature <i>[Signature]</i>	G6. Date <i>1/8/2021</i>

LM retrieved her Driver's license and provided a photo of the signature on that.



Upon viewing the photo, Investigator Sarenac was able to see the differences between LM's DL signature and the signature on the Campaign Finance Registration form. LM continued to narrate the differences pointing out the first name on the CF-1 looks like its misspelled, LM even pointed out that

the printed "LM" is even wrong. LM said her last name is spelled with a capital "M", small "c" and a capital "G", not the way that it is printed on the form. Again, she reiterated that she didn't sign the form and didn't authorize anyone to sign for her.

During both calls, LM had said that she has not spoken with Carr in numerous years and wasn't aware of any of the political activities or how Carr is doing. Investigator Sarenac checked the AT&T call records that had been subpoenaed for LM's phone number. LM's phone number does not show up in Carr's phone records at all between the subpoenaed dates of January 1st, 2021, through November 2023. This would include the date Carr filed the Campaign Finance Registration Statement with LM on it, further supporting the fact that LM did not consent to the use of her name as Carr Campaign treasurer at this time because there was no contact between the two of them for the month before it was filed or the many months after it was filed when many CFRs were also filed.

## **Investigation Campaign Finance Reports and Bank Records**

### **Review of Carr's Registered Campaign Account at Wells Fargo**

Investigator Sarenac reviewed Wells Fargo Bank records that were returned via subpoenas. After receiving the records from Wells Fargo Bank, it was evident that there were two accounts, account ending 5936 and account ending 7592. Both accounts were clearly being used as personal accounts, according to the "Signature cards" both accounts were started in 2018, Acct # 7592 was started on 2-14-18 and Acct# 5936 was started on 11-29-18, at least two years prior to the start of the campaign. Both accounts have CARR as the "Sole Owner". Neither had any designator, name or title of "Aisha Carr For Milwaukee" or other designators to distinguish these accounts as possible campaign accounts. CARR had listed Wells Fargo on her Campaign Finance Registration Statement (line A9 of Campaign Finance Registration), as being the institution that her campaign would be using for the official campaign committee account. The Committee listed on the Campaign Finance Report is Aisha Carr For Milwaukee.

A review of the Wells Fargo accounts shows only one campaign donation that was reflected on the CFR was deposited into an account known to belong to Carr at Wells Fargo. In Account ending 7952 on January 27, 2021, there was a \$1000 ACH transfer into the account from Leadership IN Ed Carr. This is reflected on the CFR filed February 8, 2021. In that same account there is a \$1000 debit to Democracy Engine on the same date. This is also reflected on the same CFR filed February 8, 2021. Out of the entirety of the Well Fargo records received the only other debit that was listed on the CFR's was from March 24, 2021 for Pizza Hut for \$23.31. This was reflected as an expenditure on a CFR filed August 10, 2021.

No other apparent campaign money was deposited in this account and no other expenditures on the CFR's match debits that come out of the accounts Carr had at Wells Fargo. The Wells Fargo accounts we also clearly used as personal accounts as they show payroll being directly deposited into one account and the accounts show electronic transfers between the two accounts mentioned. Also as of April 29, 2021, the ending balance of account ending 7952 was .89 cents. This was the account the \$1000 dollar contribution was made on January 27, 2021. In the other account at Well Fargo, account ending 5936 the balance as of April 29, 2021, was \$249.23. This means any money that went into the accounts from whatever source, was all but gone by April 29, 2021, but for just over \$250. Because Wells Fargo was the listed institution on the Campaign Finance Registration Form and was supposed to be the depository of campaign money's that was contributed to Aisha Carr for Milwaukee, all the debits on these accounts made with campaign money should have been listed on the CFRs as expenditures. There was only one listed. If there were other campaign expenditures those are not reflected on the CFR's either as expenditures or as contributions to Aisha Carr for Milwaukee by Carr because an expenditure of Carr's personal



money for a campaign expenditure would have been a campaign contribution. Based on this information it is clear Carr deposited Campaign contributions in other locations.

### **Discovery of Unlisted Account at Associated Bank Containing Over \$34,000 Dollars in Designated Campaign Contributions**

Investigators previously subpoenaed Associated Bank records for Carr, asking for Records for accounts held by Carr and accounts where Carr was a registered user. Investigator Sarenac reviewed CFRs for Aisha Carr for Milwaukee and saw that a campaign expenditure was made to a local business in the Milwaukee Area. On December 13, 2024, Investigator Sarenac responded to 3048 N 34th St, The address for Weber Printing, in order to serve a subpoena for records to gather information to include type of payment and from which bank regarding a specific transaction listed on a Campaign Finance Report (CFR) dated April 1, 2021, because it was not shown on the Wells Fargo records and had to come from somewhere if legitimate. The specific transaction was a gross expenditure dated February 12, 2021, listing "Weber Printing" which the CFR listed as for "Campaign Yard signs" for \$311.23. Investigator Sarenac served the subpoena for documents to the previous owner of Weber Printing. On December 16, 2024, Investigator Sarenac obtained a cancelled check which appeared to be a "starter check" for an Associated bank account due to the name "Aisha Carr for Milwaukee" and the account number being handwritten on the top left corner. The rest of the face did have the normal information handwritten on the front for Weber Printing, \$311.23, the memo "Yard signs" and a signature. The check did have the "Associated Bank" words and logo above the memo section.

Investigator Sarenac then was able to provide this information to Associated Bank. Associated bank was then able to provide the requested records. The **"Associated Bank account Information Sheet" listed Aisha Carr with her Tax ID (appears to be her Social Security number) and DOB** as the owner and authorized signer on the account. The information sheet also contained her Campaign Title "Aisha Carr For Milwaukee" at her address and the Tax ID # 861482488, which was referred to in an earlier report as the EIN Number that lead us to the discovery of this account. On the Campaign Finance Registration Statement, **LM was listed as the "Treasurer" for the campaign. Her name is not found on any of the Associated Bank records or Wells Fargo Records. No other persons or entities were listed to have access to the Campaign account at Associated Bank.**

#### ASSOCIATED BANK ACCOUNT INFORMATION SHEET

NOTE: 12/16/202, Investigator Michael Sarenac provided Associated Bank with Account Number 2914091398 tied to business where Aisha Carr is Owner and authorized signer to business account.

AISHA CARR  
2819 N SEC  
MILWAUKEE, WI 53212  
Tax ID: [REDACTED]  
DOB: 10/02/1987

**NOTE THE FOLLOWING:** NO SOLE OR JOINT DEPOSIT ACCOUNTS TITLED UNDER AISHA CARR.

AISHA CARR FOR MILWAUKEE  
2819 N 2ND ST  
MILWAUKEE, WI 53212-2409  
Tax ID: 861482488

**REQUEST TIMEFRAME:** 01/01/2021 TO 12/16/2024

ACCOUNT	TITLED	TYPE	OPENED	CLOSED	STATEMENTS	CORR LETTERS	DEPOSITS	CHECKS	WDS	CASHIER CHECKS / MONEY ORDERS
2914091398	AISHA CARR FOR MILWAUKEE	CHECKING	2/10/2021	7/20/2021	PROVIDED	PROVIDED	11	9	3	NONE

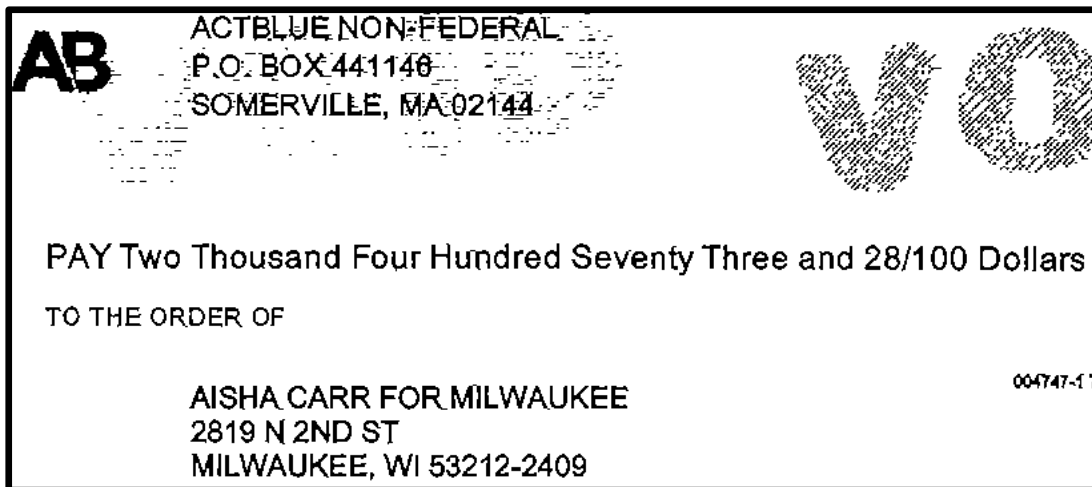
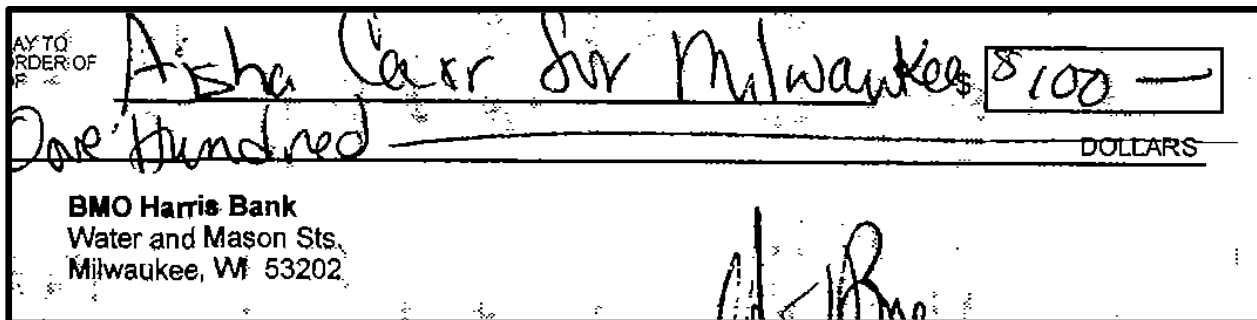
The account was given an EIN #861482488 which is the identifier that linked the account to "AISHA CARR FOR MILWAUKEE". The "Declaration Certifying Records Of Regularly Conducted Activity" listed the Account # 2914091398, a checking account that was opened on 2-10-21 and closed on 7-20-2021. These dates are correct, the account was only open for five months.

### Review of Associated Bank Records

In short, a review of the account from associated bank shows that excluding the accounted for \$1000 contribution and \$1023.31 in expenditures that were observed the in the Wells Fargo Accounts, ultimately showed that in just 4 months Carr received \$34,015 dollars in this account in campaign contribution in the form of checks and spent it all within 5 months but only reported campaign expenditures in that time period totaling \$23,304.37.

### FEBRUARY

In February of 2021, the month the account was opened, the records showed the following: There were 5 checks deposited in 2 deposits. On February 10, 2021, the day the account opened Carr deposited the following 4 checks



<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146
	SOMERVILLE, MA 02144
PAY Seven Hundred Twenty and 37/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE	
2819 N 2ND ST	
MILWAUKEE, WI 53212-2409	

<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146
	SOMERVILLE, MA 02144
PAY Two Thousand Fifty and 65/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE	
2819 N 2ND ST	
MILWAUKEE, WI 53212-2409	

These five checks total \$5,344.30. On February 12, 2021, one check was deposited totaling \$5,470.00

<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146
	SOMERVILLE, MA 02144
PAY Five Thousand Four Hundred Seventy and 0/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE	
2819 N 2ND ST	
MILWAUKEE, WI 53212-2409	

On February 26, 2021, one check was deposited from Act Blue totally \$96.05.

<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146
	SOMERVILLE, MA 02144
PAY Ninety Six and 5/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE	
2819 N 2ND ST	
MILWAUKEE, WI 53212-2409	

All checks were made out to AISHA CARR FOR MILWAUKEE. Not only that but five of the six checks were from Act Blue, meaning they were specifically campaign contributions. There were also deposits on February 23, 2021, totaling \$4.13, and February 26, 2021, for \$1100. The \$4.13 appears to be rewards from the account itself for purchases made using the account debit card. There is no source listed for the \$1100 dollars. **As a result, \$10,910.35 of campaign contributions were deposited into the Associated Bank Account.**

Assuming for some reason Carr comingled the \$1100 of personal funds with the campaign funds, any expenditures made in the account before February 26, 2021, would have to have been made with campaign funds because there was no personal money comingled yet. As a result, all expenditures made before February 26, 2021 would have been made with campaign funds, they were required to be listed on Carr's CFR's.

There were 2 checks written out of the account in February 2021. One for \$7,918.26 to Union copiers which is reflected on Carr's CFR filed on April 2, 2021, in the expenditures seen below.

02/09/21	Union Copy Centers, Inc.	6603 West Oklahoma	Milwaukee,	WI	53219	Campaign Literature	\$ 527.50
02/09/21	Union Copy Centers, Inc.	6603 West Oklahoma	Milwaukee,	WI	53219	Campaign Literature	\$ 543.33
02/09/21	Union Copy Centers, Inc.	6603 West Oklahoma	Milwaukee,	WI	53219	Campaign Mailers	\$ 2,125.71
02/09/21	Union Copy Centers, Inc.	6603 West Oklahoma	Milwaukee,	WI	53219	Campaign Mailers	\$ 2,360.86
02/09/21	Union Copy Centers, Inc.	6603 West Oklahoma	Milwaukee,	WI	53219	Campaign Mailers	\$ 2,360.86

The next for \$311.23 to Weber Printing Company, which was the check mentioned above and is reflected on Carr's CFR filed April 2, 2021.

02/12/21	Weber Printing Company	3048 North 34th Street	Milwaukee	WI	53210	Campaign Yard Signs	\$ 311.23
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Carr's Associated Bank Records show that 45 expenditures were made before February 26, 2021, after the account was opened meaning they were necessarily made with campaign funds because only campaign funds were in the account at that time. Only those checks were recorded on the CFR's. Of those 43 unrecorded expenditures seven were over \$100.

02/16/2021	DDA PUR CASH APP*K 877-417-4551 WI 104401595793	400.00
02/16/2021	DDA PUR CASH APP*K 877-417-4551 WI 104401595624	160.00
02/16/2021	DDA PUR CASH APP*Z 4153753176 CA 104500516402	100.00
02/16/2021	DDA PUR METRO MAR METRO MAR 1123 N V MILWAUKEE WI 000011047268	119.42
02/17/2021	DDA PUR CALLFIRE.C 877-897-3473 CA 104600201921	300.00
02/19/2021	DDA PUR CALI PIZZA GLENF Dale WI 105000549326	103.34
02/25/2021	DDA PUR WALGREENS WALGREENS 2826 N D MILWAUKEE WI	110.32

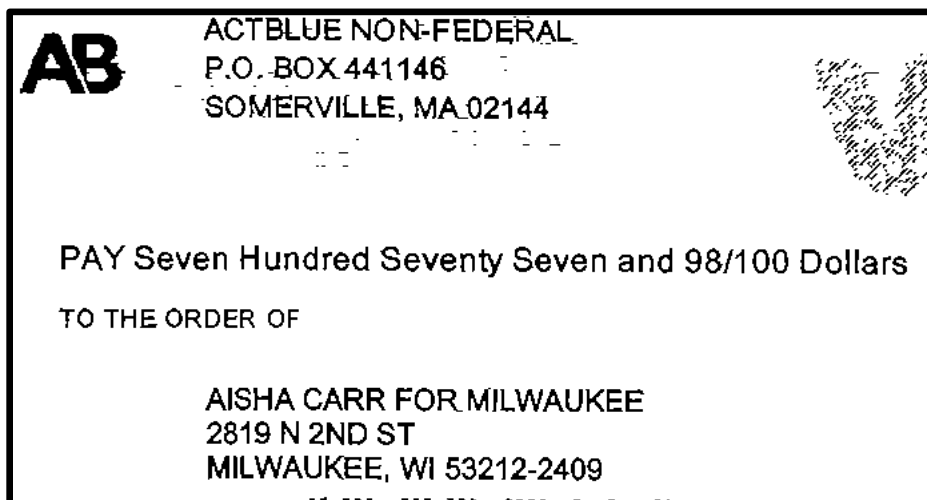


All expenditures need to be reported, and It is a felony to not report expenditures of campaign funds over \$100.00. As of February 28, 2021, the ending balance in the account was \$202.81. This means all money that was placed in the account was spent but for that amount, including the \$1100 in possible personal funds. This means the maximum amount of personal funds that could have remained in the account would be \$202.81.

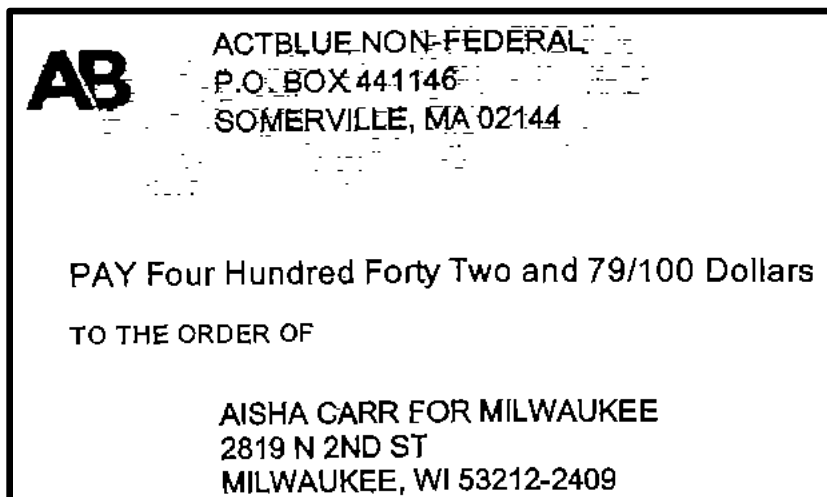
### MARCH

A review of March 2021 Associated bank statements had 5 checks deposited into the account 3 from ActBlue totaling \$10,647.05, 1 check from Bowen4action for \$100 and one from Democracy Engine Transfer \$3,989.52. There was also a CashApp deposit of \$29.55 which could not be determined if it related to the campaign. This totaled **\$14,766.12, in total contributions and \$14,736.57 of political contributions.**

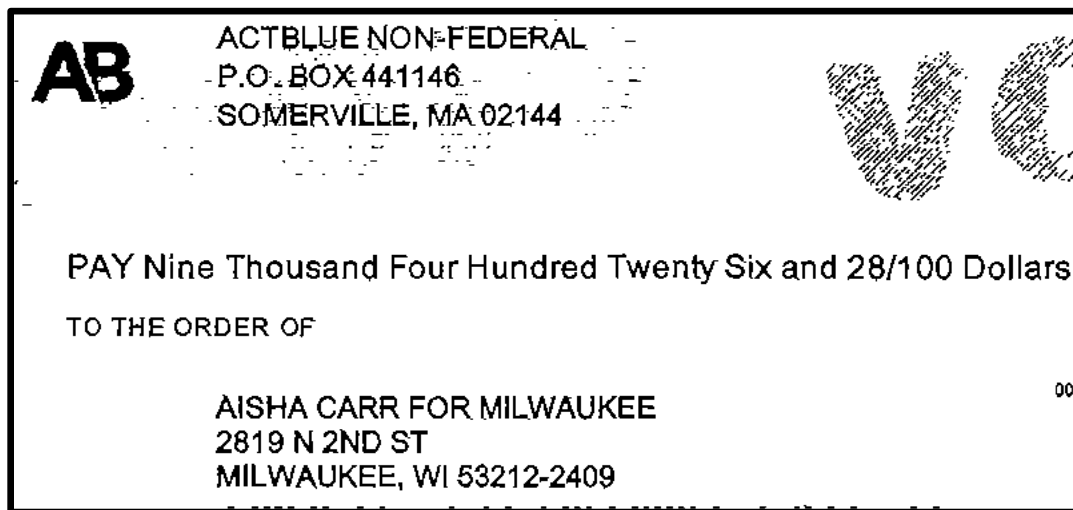
On March 3, 2021, the following check for \$777.98 from ActBlue was deposited.



On March 10, 2021, the following check for \$442.79 from ActBlue was deposited.



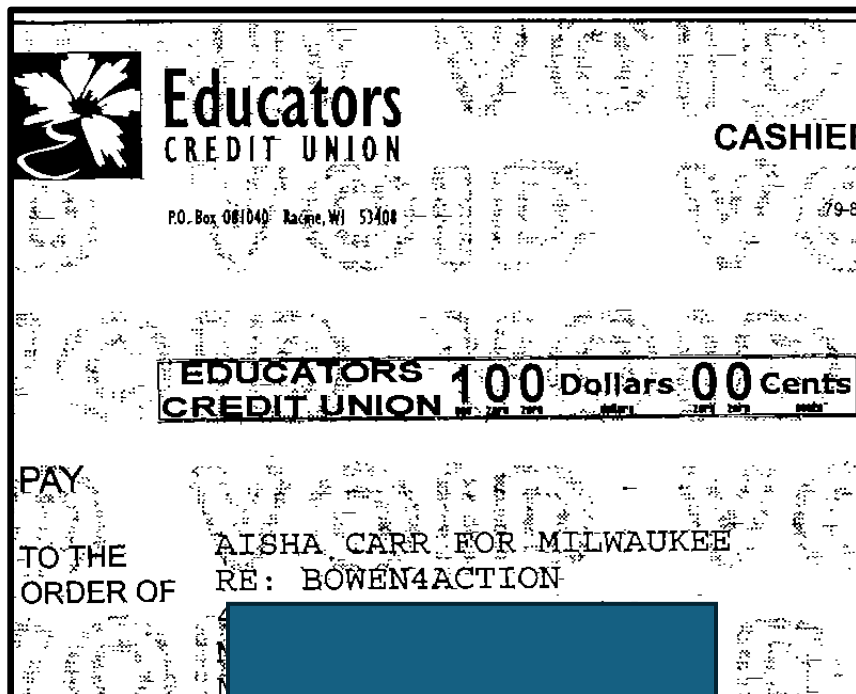
On March 18, 2021, the following check for \$9,426.28 from ActBlue was deposited.



On March 18, 2021, The following transfer for \$3989.52 was transferred into the account from Democracy Engine. Complainant knows that Democracy Engine to be a Campaign Fundraising aggregator Organization, meaning these funds were also campaign donations.

03/25/2021	DEMOCRACY ENGINE TRANSFER QXXXXXXXXXX0763 AISHA CARR	3,989.52
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On March 31, 2021, there was a \$100.00 deposit into the account for Aisha Carr For Milwaukee from Bowen4Action.

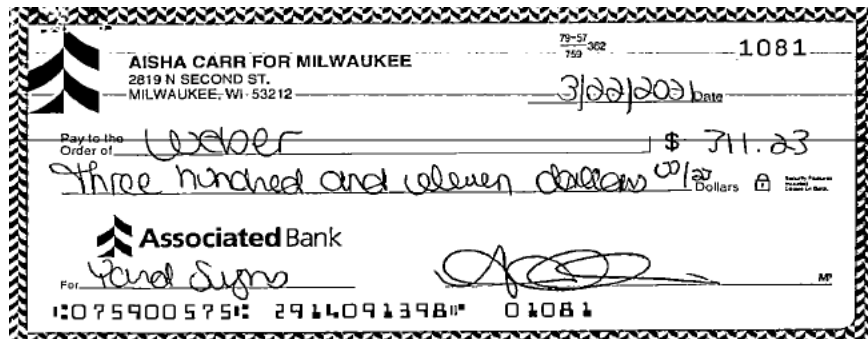


In March there were 88 expenditures made out of this account totaling \$5756.09 between \$5444.86 in debits and one check for 311.23. At most, \$232.36 could have been made with non campaign or personal funds. This is because at most before March 2021 the account, as stated above, could have potentially had in personal funds was \$202.81. And no personal funds were added to the account until the \$29.55 was transferred in from CashApp on March 3, 2021, which would then total \$232.36 in potential personal money. This means that \$5212.25 was necessarily made with campaign related

funds. Despite the \$5,212.25 expenditure being made with campaign related funds, of the 87 expenditures none were listed on Carr's CFR which would be a violation of itself. Of the 87 expenditures that were not listed, 15 were over \$100.00, which would be a felony for each conduct. If these were not campaign related expenses, they would be theft.

03/01/2021	ATM W/D Cardtronic 6410 W SILVER SPR MILWAUKEE WI 000000005678	103.00
03/10/2021	DDA PUR LA FUENTE MILWAUKEE WI 106700499892	116.82
03/12/2021	DDA PUR BEST DEAL MILWAUKEE WI 107000233318	125.00
03/15/2021	DDA PUR CRACKER BA GERMANTOWN WI 107202472909	148.89
03/15/2021	DDA PUR WM SUPERCE Wal-Mart Super Cen FRANKLIN WI 000000459645	105.19
03/17/2021	DDA PUR APPLEBEES MILWAUKEE WI 107400501769	139.97
03/22/2021	DDA PUR PAYPAL *VS 2211 North First S San Jose CA 000008256823	158.23
03/22/2021	DDA PUR SQ *THE TA MILWAUKEE WI 107901998852	110.00
03/23/2021	DDA PUR IN GREAT IN GREAT IMPRESSIONS LL CA 000011211870	825.79
03/24/2021	DDA PUR IN GREAT IN GREAT IMPRESSIONS LL CA 000016273104	612.48
03/25/2021	DDA PUR IN URBAN IN URBAN MILWAUKEE INC CA 000011391978	260.00
03/29/2021	DDA PUR EL BESO ME GREENFIELD WI 108602507623	100.00
03/29/2021	DDA PUR CHEESECAKE GLENDALE WI 108700609773	114.71
03/30/2021	ATM W/D ASSOCIATED 1301 N DR MLK DR MILWAUKEE WI 000000003373	120.00
03/31/2021	DDA PUR WISCONSIN 608-2668005 WI 108900670276	230.00

The \$311.23 check written out of the account, as seen below, in March was also not reflected on any CFR.



The ending balance as of March 31, 2021, was \$9212.84

## APRIL

In April 2021, 13 checks from Act Blue totaling \$8,115.16 were deposited along with a check from a donor for \$250.00. These were all made out to AISHA CARR FOR MILWAUKEE showing they were campaign contributions. There was also a rewards deposit presumably from debit card usage transferred into the account for \$3.24. As a result, a total of \$8,368.40 of which **\$8365.16 were political contributions.**

On April 2, 2021, the following checks were deposited, all from ActBlue and all made out to Aisha Carr For Milwaukee totaling \$6069.33.



ACTBLUE NON-FEDERAL  
P.O. BOX 441146  
SOMERVILLE, MA 02144

PAY Nine Hundred Eighty Four and 48/100 Dollars

TO THE ORDER OF

AISHA CARR FOR MILWAUKEE  
2819 N 2ND ST  
MILWAUKEE, WI 53212-2409



ACTBLUE NON-FEDERAL  
P.O. BOX 441146  
SOMERVILLE, MA 02144

PAY Two Hundred Sixteen and 11/100 Dollars

TO THE ORDER OF

AISHA CARR FOR MILWAUKEE  
2819 N 2ND ST  
MILWAUKEE, WI 53212-2409




ACTBLUE NON-FEDERAL  
P.O. BOX 441146  
SOMERVILLE, MA 02144

PAY One Hundred Ninety Two and 9/100 Dollars


TO THE ORDER OF

AISHA CARR FOR MILWAUKEE  
2819 N 2ND ST  
MILWAUKEE, WI 53212-2409



<b>AB</b>	ACTBLUE NON-FEDERAL	
	P.O. BOX 441146 SOMERVILLE, MA 02144	
PAY Two Thousand Four Hundred Nineteen and 49/100 Dollars		
TO THE ORDER OF		
AISHA CARR FOR MILWAUKEE 2819 N 2ND ST MILWAUKEE, WI 53212-2409		

<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146 SOMERVILLE, MA 02144
PAY Twenty Four and 1/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE 2819 N 2ND ST MILWAUKEE, WI 53212-2409	

<b>AB</b>	ACTBLUE NON-FEDERAL	
	P.O. BOX 441146 SOMERVILLE, MA 02144	
PAY One Thousand One Hundred Seventy Six and 60/100 Dollars		
TO THE ORDER OF		
AISHA CARR FOR MILWAUKEE 2819 N 2ND ST MILWAUKEE, WI 53212-2409		

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<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146
	SOMERVILLE, MA 02144
PAY One Thousand Fifty Six and 55/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE	
2819 N 2ND ST	
MILWAUKEE, WI 53212-2409	

On April 28, 2021, there was one check for \$250.00 and 6 checks from ActBlue deposited (totaling \$2045.83) for a total of \$2295.83.

PAY TO THE ORDER OF	Aisha Carr for Milwaukee
	Two hundred and fifty 00/100

<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146
	SOMERVILLE, MA 02144
PAY Eight Hundred Sixteen and 42/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE	
2819 N 2ND ST	
MILWAUKEE, WI 53212-2409	

**AB**

ACTBLUE NON-FEDERAL  
P.O. BOX 441146  
SOMERVILLE, MA 02144

PAY Ninety Six and 4/100 Dollars

TO THE ORDER OF

AISHA CARR FOR MILWAUKEE  
2819 N 2ND ST  
MILWAUKEE, WI 53212-2409

**AB**

ACTBLUE NON-FEDERAL  
P.O. BOX 441146  
SOMERVILLE, MA 02144

PAY Fifty Two and 82/100 Dollars

TO THE ORDER OF

AISHA CARR FOR MILWAUKEE  
2819 N 2ND ST  
MILWAUKEE, WI 53212-2409

**AB**

ACTBLUE NON-FEDERAL  
P.O. BOX 441146  
SOMERVILLE, MA 02144

PAY Four Hundred Eighty and 25/100 Dollars

TO THE ORDER OF

AISHA CARR FOR MILWAUKEE  
2819 N 2ND ST  
MILWAUKEE, WI 53212-2409

<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146 SOMERVILLE, MA 02144
PAY Twenty Four and 1/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE 2819 N 2ND ST MILWAUKEE, WI 53212-2409	

<b>AB</b>	ACTBLUE NON-FEDERAL
	P.O. BOX 441146 SOMERVILLE, MA 02144
PAY Five Hundred Seventy Six and 29/100 Dollars	
TO THE ORDER OF	
AISHA CARR FOR MILWAUKEE 2819 N 2ND ST MILWAUKEE, WI 53212-2409	

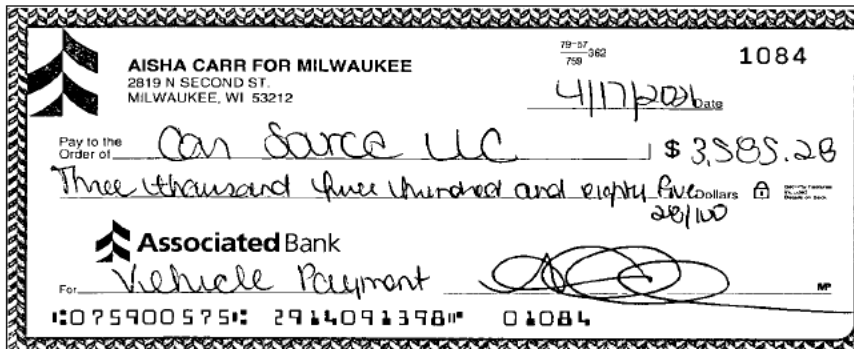
In April, there were 84 expenditures made out of this account, 5 checks and 79 debits, totaling \$12,923.66 between \$5,038.38 in debits and \$7,885.28 in checks. At most \$235.60 could have been made with non campaign or personal funds as that is all that is the amount of what remained from the previous month in personal money, 232.36 plus a deposit of 3.24 in rewards, transferred in. No other personal funds were added to the account. This means that \$4,976.65 was necessarily made with campaign related funds. If the personal money remained in the account from the previous money was used up on personal expenditures last month only \$3.24 in potentially non campaign money would have been added to the account, meaning then that \$5,035.14 of campaign money would have been used for expenditures. Despite at least \$4,976.65 of expenditures being made with campaign related funds, of the 79 expenditures, none were listed on Carr's CFR which would be a violation of itself because they were made with campaign funds. Of the 79 expenditures that were not listed, 8 were over \$100.00 which would be a felony for each expenditure not reported. If the expenditures that were made with campaign money were not campaign related expenses, they would be theft.

04/07/2021	DDA PUR CAMPAIGN C 7607739019 CA 109600516242	576.80
04/08/2021	DDA PUR U HAUL STO 414-4381493 WI 109600534114	100.00
04/08/2021	DDA PUR CAPITAL GR MILWAUKEE WI 109600252284	827.08
04/12/2021	DDA PUR BAKERS SUN WISCONSIN DE WI 109902566673	240.00



04/12/2021	DDA PUR VEHICLE FI WAUKESHA WI 109902564183	230.00
04/14/2021	DDA PUR BAKERS SUN WISCONSIN DE WI 110200508129	190.08
04/27/2021	DDA PUR GOLDEN COR WAUKESHA WI 111600687451	353.65
04/28/2021	DDA PUR SQ *VOGUE GOSQ.COM WI 111700315027	200.00

On April 17, 2021, a check was written out of the account for \$3,585.28 for a car payment to "Car Source, LLC". At most \$235.60 of personal money could have been used to make this car payment meaning \$3,349.68 had to be made with campaign money. This is not listed on any CFR and is a personal car payment made with over \$2,500 dollars in campaign money. This is theft, as it is campaign money converted to personal use.



The other four checks have campaign potentially for campaign related expenses but do not appear to be accurately reported on any CFR's and are all over \$100 dollars.

There were checks for \$900, \$1200, \$1200, \$1200, \$1200 but no expenditures are listed on the CFRs for these amounts.

The ending balance as of April 30, 2021, \$4657.58

## May

In May 2021, 1 check for 94.64 for Aisha Carr For Milwaukee was deposited. There was one other deposit for \$3.29 which appears to be rewards from debit card usage. So, there was a total of \$98.03 deposited into the account of which **\$94.64 were campaign contributions.**

**LEADERSHIP FOR EDUCATIONAL EQUITY**

1805 7th Street NW  
8th Floor  
Washington, DC 20001

**DISBURSEMENT ACCOUNT**

PAY \*\*Ninety four and 64/100 Dollars\*\*

TO  
THE  
ORDER  
OF

┌  
Aisha Carr for Milwaukee  
2819 N 2nd Street  
Milwaukee, WI 53212

In May, there were 49 expenditures made out of this account totaling \$4,463.35. At most \$238.89 could have been made with non campaign or personal funds as that is all that is the amount of what remained from the previous month in personal money, \$235.60 plus a deposit of \$3.29 in rewards, transferred in. No other personal funds were added to the account. This means that \$4,224.46 were necessarily made with campaign related funds. If the personal money that remained in the account from the previous month was used up on personal expenditures before this month, only \$3.29 in potentially non campaign money would have been added to the account, meaning then that \$4,460.06 of campaign money would have been used for expenditures. Despite at least \$4,224.46 of expenditures being made with campaign related funds, of the 49 expenditures, none were listed on Carr's CFR which would be a violation of itself because they were made with campaign funds. Of the 49 expenditures that were not listed, 11 were over \$100.00, which would be a felony for each expenditure not reported. If the expenditures that were made with campaign money were not campaign related expenses they would be theft. Of Note the election for Carr occurred the month before this.

05/03/2021	DDA PUR WILDERNESS 608-2539729 WI 112000866374	345.00
05/03/2021	DDA PUR UBER TRI 8005928996 CA 112202861787	202.63
05/03/2021	DDA PUR VEHICLE FI WAUKESHA WI 112002861529	187.73
05/03/2021	DDA PUR VEHICLE FI WAUKESHA WI 112002861530	187.73
05/04/2021	DDA PUR MAILCHIMP ATLANTA GA 112400711775	270.75
05/04/2021	DDA PUR MAILCHIMP ATLANTA GA 112400711776	104.01
05/10/2021	DDA PUR VEHICLE FI WAUKESHA WI 112800900990	187.73
05/17/2021	DDA PUR MAILCHIMP ATLANTA GA 113602137582	135.00
05/17/2021	DDA PUR VEHICLE FI WAUKESHA WI 113402134142	187.73
05/26/2021	DDA PUR CHEESECAKE GLENDALE WI 114500714896	126.14
05/28/2021	DDA PUR SPECTRUM 855-707-7328 MO 114700642284	150.00
05/28/2021	DDA PUR SAM'S PLAC MILWAUKEE WI 114700692029	135.87
05/28/2021	CHECKING/MMA WD	1,200.00

The ending balance as of May 31, 2021, in the account was \$292.16.

## June

There were no contributions in June of 2021, but on June 1, 2021 alone there were 8 expenditures out of this account totaling \$436.27, creating a negative balance in the account. of those 8 expenditures, 2 were over 100 dollars.

06/01/2021	DDA PUR RED LOBSTE RED LOBSTER 0150 WAUWATOSA WI 000039985006	149.59
06/01/2021	DDA PUR VEHICLE FI WAUKESHA WI 114802166105	187.73

Of those 8 expenditures at most \$238.89 could have been made with non campaign or personal funds as that is all that is the amount of what remained from the previous month in personal money. No other personal funds were added to the account. This means that \$197.38 of the expenditures were necessarily made with campaign related funds. If the personal money that remained in the account from the previous month was used up on personal expenditures before this month all 436.27 in expenditures would have been made with campaign money. So, at this point, all money, whether campaign contributions or personal money, had been spent. This means all \$34,015 dollars of campaign monies were spent, but Carr's CFRs only reported \$23,304.37. There was a total of 266 expenditures that did not appear on Carr's CFR's.

## Summary

In total deposits for this account were \$34,106.72 in assigned political contributions were made and deposited into this account at Associated Bank. Because all disbursements from a campaign finance account must be made by negotiable instrument; debit card and cash disbursements are prohibited. See WIS. STAT. § 11.0106. A disbursement includes any expenditures from the committee's depository account. WIS. STAT. § 11.0101(1)(a)(1), even if the debits were campaign related expenses, Carr violated campaign finance laws routinely as there were only nine (9) checks written out of this account total including at least one for a personal expense and over 250 debits and cash withdrawals. Many of those expenditures were for over 100 dollars and if personal would be theft if not personal but campaign related would be felonies. Because \$34,106.72 that was deposited in Associated Bank account in campaign money was spent and only a maximum of potentially **\$1,140.21 of personal money was deposited into the account, any personal expenditures over that amount would have been made with campaign money. In addition, because no personal money was even in the account before \$4.13 was deposited on February 23, 2021, and \$1,100 on February 26, 2021, any personal expenditures made before then were necessarily made with campaign money. Further because only \$202.81 remained in the account by February 28, 2021, that is all that could have remained in the account in personal funds or non campaign contributions. Any personal expenditures out of this account would use those funds up until the \$202.81 and the future contributions of \$29.55, \$3.24, and \$3.29, of potentially non campaign related contributions, until those amounts were gone. Then any personal expenditure would have had to use campaign related funds because there was no other money in the account but for campaign contributions at those points.**

## COMPARISON OF CAMPAIGN FINANCE REPORTS TO BANK RECORDS

There were a few purchases that were detailed in the campaign finance reports that we were able to find in the Wells Fargo accounts. The CFR "July 2021 Continuing" (filed on 8/10/2021), listed on the "Gross Expenditures" page, on the date of 3-24-2021, to Pizza hut for food, \$23.31. This was found in the Wells Fargo account #5936. However, the same area listed two other "Pizza Hut" charges, 3-23-2021, \$49.80 and 2/26/2021, \$39.96 (total \$89.76) were not in the Wells Fargo

accounts or other accounts for that matter.

In reviewing the accounts, there was a transaction dated March 12, 2021. It was a deposit for \$461.00 and the entry on the register read "Lie Fund account 210312 Aisha Carr for Milwaukee". Investigators reached out to Reed at Wells Fargo. Reed stated that transaction was a deposit from TD Bank, and it appears the account is in the name Aisha Carr for Milwaukee, the same name as the official campaign for Aisha Carr. Investigator Sarenac reviewed the July 2021 continuing campaign finance report for the Aisha Carr for Milwaukee campaign.

In comparing the Campaign Finance Reports with the Associated Bank Statements, which has the "Official title" of "Aisha Carr for Milwaukee", numerous inconsistencies are found. The start of the record keeping for the campaign is on CFR dated 2-8-2021, electronically signed Carr and sent in using the email "info@aishacarr.com. The ledger began 1-01-21 on the Contributions Including Loans from Individuals (Schedule 1-A), listing Aisha Carr contributing \$815.49. There are 21 more individuals contributing, last contribution being on 2/01/2021 for a total of \$6,860.49. Another Contribution from Committees, 1/27/2021 "Leadership for Educational Equity" for \$1,000.00. The only Expenditure listed is 1/26/2021 "Leadership for Educational Equity" for \$1,000.00. Same wording as the Contribution on 1-27-2021.

On Schedule 3-B, Carr listed a personal loan from her to the campaign account in the amount of **\$709.37. This conflicts with her reporting on the face sheet. If she loaned her account \$709.37, her cash on hand at the end of the report should show higher by the amount of the loan.**

\$6,860.49 - Individual contributions

+ \$1,000.00 - Committee contributions

+ \$709.37    - Personal loan

\$8,569.86

- \$1000.00 - The only disbursement reported

\$7,569.86 - The expected cash balance at the end of the reporting period.

**Carr makes no further mention of this loan in any subsequent CFRs.**



SUMMARY OF RECEIPTS AND DISBURSEMENTS		Column A	Column B	Audited Total
1. RECEIPTS		This Period	YTD	Office Use Only
A. Contributions including Loans from Individuals		\$ 6,860.49		
B. Contributions from Committees (Transfers-In)		\$ 1,000.00		
C. Other Income and Commercial Loans		\$ -		
<b>TOTAL RECEIPTS</b> (Add totals from 1A, 1B, and 1C)		\$ 7,860.49	\$ -	
<b>2. DISBURSEMENTS</b>				
A. Gross Expenditures		\$ 1,000.00		
B. Contributions to Committees (Transfers-Out)		\$ -		
<b>TOTAL DISBURSEMENTS</b> (Add totals from 2A and 2B)		\$ 1,000.00	\$ -	
<b>CASH SUMMARY</b>				
Cash Balance at Beginning of Report		\$ -		
Total Receipts		\$ 7,860.49		
Subtotal		\$ 7,860.49		
Total Disbursements		\$ 1,000.00		
<b>CASH BALANCE AT END OF REPORT</b>		\$ 6,860.49		
<b>INCURRED OBLIGATIONS</b> (at close of period)		\$ -		
<b>LOANS</b> (at close of period)		\$ 709.37		
<i>I certify that I have examined this report and to the best of my knowledge and belief it is true, correct and complete.</i>				
Type or Print Name of Candidate or Treasurer	Signature of Candidate or Treasurer		Date	
Aisha Carr	<i>Aisha Carr</i>		2/8/2021	
	Email		Daytime Phone	
	<a href="mailto:info@aishacarr.com">info@aishacarr.com</a>		414-326-7939	

Using Carr's figure of \$6,860.49 total for the "Campaign account", and comparing it to other accounts, it could not match Associated Bank because that account was not opened on February 8, 2021. In checking the Wells Fargo accounts, both 5936 and 7592 no deposits that matched up with any of the contributions or loans listed on this first CFR were found. The \$6,860.49 came from a total of 21 individuals listed on schedule 1-A of the CFR. The first being Carr donating to self.

	AMOUNT	YTD
	\$ 815.49	\$ 815.49
	\$ 25.00	\$ 25.00
	\$ 100.00	\$ 100.00
	\$ 250.00	\$ 250.00
	\$ 25.00	\$ 25.00
	\$ 25.00	\$ 25.00
	\$ 1,460.00	\$ 1,460.00
	\$ 125.00	\$ 125.00
	\$ 25.00	\$ 25.00
	\$ 100.00	\$ 100.00
	\$ 500.00	\$ 500.00
	\$ 250.00	\$ 250.00
	\$ 100.00	\$ 100.00
	\$ 1,000.00	\$ 1,000.00
	\$ 125.00	\$ 125.00
	\$ 1,450.00	\$ 1,450.00
	\$ 50.00	\$ 50.00
	\$ 20.00	\$ 20.00
	\$ 250.00	\$ 250.00
	\$ 40.00	\$ 40.00
	\$ 100.00	\$ 100.00
	\$ 25.00	\$ 25.00

The second CFR, titled "Pre-election 2021", designated as an amendment, dated 4/1/2021 and electronically signed by Aisha Carr, emailed through "info@aishacarr.com", had the same starting balance \$6860.49, as the ending balance from the previous CFR. It listed total receipts of \$21,975.00, subtotal of \$28,835.49, total disbursements of \$14,542.72, leaving a cash balance of \$14,292.77. No loans listed.

CAMPAIGN FINANCE REPORT WISCONSIN LOCAL COMMITTEE			
Is this report an Amendment?		YES	
<b>COMMITTEE IDENTIFICATION</b>			
Name of Committee	Aisha Carr for Milwaukee		
Address	2819 North 2nd Street		
City, State, ZIP	Milwaukee, WI. 53212		
Please check if address is different than previously reported <input type="checkbox"/>			OFFICE USE ONLY
<b>NAME OF REPORT</b> Jan 20__ Continuing    Pre-Primary 20__    Spring    Fall July 20__ Continuing    Pre-election 21/21    Spring    Fall September 20__ Continuing			
<b>SUMMARY OF RECEIPTS AND DISBURSEMENTS</b>			
<b>1. RECEIPTS</b>	Column A This Period	Column B YTD	Audited Totals Office Use Only
A. Contributions including Loans from Individuals	\$ 21,475.00		
B. Contributions from Committees (Transfers-In)	\$ 500.00		
C. Other Income and Commercial Loans	\$ -		
<b>TOTAL RECEIPTS</b> (Add totals from 1A, 1B, and 1C)	\$ 21,975.00	\$ -	
<b>2. DISBURSEMENTS</b>			
A. Gross Expenditures	\$ 14,542.72		
B. Contributions to Committees (Transfers-Out)	\$ -		
<b>TOTAL DISBURSEMENTS</b> (Add totals from 2A and 2B)	\$ 14,542.72	\$ -	
<b>CASH SUMMARY</b>			
Cash Balance at Beginning of Report	\$6,860.49		
Total Receipts	\$ 21,975.00		
Subtotal	\$ 28,835.49		
Total Disbursements	\$ 14,542.72		
<b>CASH BALANCE AT END OF REPORT</b>	\$ 14,292.77		
<b>INCURRED OBLIGATIONS</b> (at close of period)	\$ -		
<b>LOANS</b> (at close of period)	\$ -		
<i>I certify that I have examined this report and to the best of my knowledge and belief it is true, correct and complete.</i>			
Type or Print Name of Candidate or Treasurer	Signature of Candidate or Treasurer		Date
Aisha Carr for Milwaukee	Aisha Carr		4/1/2021

Of the \$14,542.72 in disbursements, on the Gross Expenditures work sheet, several unaccounted expenditures are listed. On 02-01-2021, \$424.34 for Ricketts Photography; On 2-13-2021, \$850.00 for Campaign supplies at the Walmart Superstore on Miller Parkway; there are 27 Youth organizers paid \$100 each on 2-13-2021. This totals \$2,700.00. Food expenses of \$1,500 on 3-22-2021 for "Food for Youth Canvassers." All these **total \$5,474.34 are unaccounted for.**

Comparing the cash balance from the CFR, \$14,292.77 to the Associated Bank "Campaign account", the ending balance on 3-31-2021 for the campaign account is \$9,212.84, a difference of \$5,079.93 lower than what the CFR shows.

The above Pre-Election 2021 CFR was filed and signed by Carr on April 1, 2021. Carr listed a Cash Balance at End of Report as \$14,292.77, The next filed CFR was entitled "July 2021 Continuing" submitted and signed by Carr on August 10, 2021. Carr listed total Cash on hand at the beginning of report as \$14,820.27. This number should match the closing cash on hand amount from the previous CFR, but is actually \$527.50 more than reported. There were no contributions to explaining this difference.

Of the \$8,784.96 in disbursements, on the Gross Expenditures work sheet, there are several expenditures that have discrepancies or are not found in the Associated Bank "Campaign account". On 3-29-2021, reported \$86.05 at Dunkin Donuts however the Bank account shows \$10.99, Carr recorded \$75.06 higher than what the Bank account shows; 3-29-2021, Walmart recorded as \$267.21 bank account shows \$93.84, Carr recorded it as \$173.37 higher; 3-29-2021 BP gas station \$300 "Gas payments for unpaid volunteers for GOTV efforts" but the bank account shows \$30, Carr recorded it as \$270 more; on 3-31-2021, four "Youth organizer" payments to T. Hall, D. Jones, E. Johnson, and K. Creswell, for \$487.50 each; On 4-01-2021 Facebook for \$5350 that is not found on the bank statements. **The total of \$7,468.43 is unaccounted for.**

By the time this CFR, dated 8-10-2021, was filed, the "Official" campaign account "Aisha Carr for Milwaukee", had been "forced closed" due to overdrafts and fees totaling \$498.36. These fees were eventually "Zeroed out" and the account closed.

From this point on, it is unknown exactly which account(s) these campaign monies were being kept in.

The July 2021 "Continuing CFR that was filed and signed by Carr on August 10, 2021. Carr listed a Cash Balance at End of Report as \$9,865.31, The next filed CFR was entitled "Jan 2022 continuing" submitted and signed by Carr on January 20, 2022. Carr listed total Cash on hand at the beginning of report as \$9,288.01. This number should match the closing cash on hand amount from the previous CFR, but is actually \$577.30 less than reported. There were no reported disbursements to explain this difference.

SUMMARY OF RECEIPTS AND DISBURSEMENTS		Column A	Column B	Audited Totals	
1. RECEIPTS		This Period	YTD	Office Use Only	
A. Contributions including Loans from Individuals	\$	3,830.00			
B. Contributions from Committees (Transfers-In)	\$	-			
C. Other Income and Commercial Loans	\$	-			
<b>TOTAL RECEIPTS (Add totals from 1A, 1B, and 1C)</b>	\$	3,830.00	\$ -		
<b>2. DISBURSEMENTS</b>					
A. Gross Expenditures	\$	8,784.96			
B. Contributions to Committees (Transfers-Out)	\$	-			
<b>TOTAL DISBURSEMENTS (Add totals from 2A and 2B)</b>	\$	8,784.96	\$ -		
<b>CASH SUMMARY</b>					
Cash Balance at Beginning of Report	\$	14,820.27			
Total Receipts	\$	3,830.00			
Subtotal	\$	18,650.27			
Total Disbursements	\$	8,784.96			
<b>CASH BALANCE AT END OF REPORT</b>	\$	9,865.31			
<b>INCURRED OBLIGATIONS (at close of period)</b>	\$	-			
<b>LOANS (at close of period)</b>	\$	-			
<i>I certify that I have examined this report and to the best of my knowledge and belief it is true, correct and complete.</i>					
Type or Print Name of Candidate or Treasurer		Signature of Candidate or Treasurer		Date	
Alisha Carr		<i>Alisha Carr</i>		8/10/2021	

Of the \$9,029.00 in disbursements, on the Gross Expenditures work sheet, there are several expenditures that have discrepancies. Carr listed that on 7-10-2021, five payments to Youth Organizers, listed as TH, DJ, LJ, EJ, and KC were made for \$1,200 each. The Associated Bank did have three checks that were written out on 4-28-2024 to TH, EJ and KC for \$1,200 each, memo saying "campaign 1st payment". No checks or transactions for "DJ" or "LJ" were found, leaving a \$2,400 discrepancy.

Another listed Youth Organizer, "ZR" was listed as being paid \$1,200 on 7-15-2021, no check or transaction found. A payment was listed on 9-01-21 for Murray - Hill Consulting for \$1,661, however a check (1091) from Associated Bank dated 7-2-2021 in the amount of \$1250, was located. No other CFRs claimed the expenditure. Carr increased the amount by \$411.00. The Other accounts were checked for any payments matching the Murray - Hill claim, to no success. The Wix Domain that were claimed six times due to being reoccurring charges were all found in the Wells Fargo account ending in 5936. It's unknown where the two listed contributions totaling \$1661.00 were deposited, if they were deposited. **The total discrepancy for this CFR is \$2,811.**

On the July 2022 continuing CFR that was filed and signed by Carr on July 15, 2022. The Cash balance starting is \$1,920.01, which matches the previous CFR end of report balance.

Carr listed a personal loan from herself to the campaign in the amount of \$3,079.99. The next CFR filed was filed and signed by Carr on January 5, 2023, and entitled "Jan 2023." This report does not list the outstanding loan amount of \$3,079.99 from the previous report. Carr lends her campaign an additional \$2,350.00. Neither this amount nor the previous loan amount is reported on next filed CFR titled January 2024, signed by Carr and dated 1-17-2024.

The last CFR filed is a "Statement of no activity" signed by Carr and dated 7-14-2024. The total

unaccounted funds are \$15,753.77 based on a review of what the expenditures are listed on the CFR's vs what the bank activity was.

All CFRs were filed by Carr according to the signature line at 200 E. Wells St. in the City of Milwaukee, Milwaukee County Wisconsin. The campaign was located according to Carr's Campaign Finance Registration Form at 2819 N. 2<sup>nd</sup> St. in the City of Milwaukee, Milwaukee County Wisconsin. All the bank records have Carr as the sole user or signer on them.

\*\*\*\*End of Complaint\*\*\*\*

**Electronic Filing Notice:**

This case was electronically filed with the Milwaukee County Clerk of Circuit Court office. The electronic filing system is designed to allow for fast, reliable exchange of documents in court cases. Parties who register as electronic parties can file, receive and view documents online through the court electronic filing website. A document filed electronically has the same legal effect as a document filed by traditional means. You may also register as an electronic party by following the instructions found at <http://efiling.wicourts.gov> and may withdraw as an electronic party at any time. There is a \$ 20.00 fee to register as an electronic party. If you are not represented by an attorney and would like to register an electronic party, you will need to contact the Clerk of Circuit Court office at 414-278-4120. Unless you register as an electronic party, you will be served with traditional paper documents by other parties and by the court. You must file and serve traditional paper documents.

Criminal Complaint prepared by Nicolas J Heitman.  
ADA Assigned Email Address: Nicolas.Heitman@da.wi.gov

Subscribed and sworn to before me on 04/21/25

Electronically Signed By:

Nicolas J Heitman

Assistant District Attorney

State Bar #: 1070560

Electronically Signed By:

Inv. Michael Sarenac

Complainant